

Annex 2. Territory-related recommendations and sub-recommendations for 2016 and 2017

Legend. This table is based on the draft country-specific recommendations published by the European Commission on 16 May 2017, each of which may include one or more sub-recommendations.

Numbers refer to published recommendations and letters to sub-recommendations (e.g., CSR1a and 1b are respectively the first and second sub-recommendations of recommendation 1). **Policy areas** are as follows: 1= public finances & taxation, 2= financial sector, 3= labour market, education, social policies, 4= structural policies, 5= public administration & business environment. **Obstacles to investment** numbering refer to the policy area in which the obstacle is detected: 1= public governance & administration / public procurement & PPPs, 2= business environment, 3= essential pre-conditions for investment. **European Pillar of Social Rights** numbering refers to the 20 key principles, that in cases correspond to several territory-related sub-recommendations included in 2017 CSRs.

Country	Territory-related sub-recommendations 2016		Territory-related sub-recommendations 2017		Policy area	Issued in 2015	Addressed to LRAs		Obstacles to investment (group)	Administrative capacity		European Pillar of Social Rights	No. of tr-CSRs 2016	No. of sub-CSRs 2016	No. of tr-CSRs 2017	No. of sub-CSRs 2017
							Directly	Indirectly		Directly	Indirectly					
Austria	CSR1a	Simplify fiscal relations and responsibilities across the various layers of government	CSR1a	Rationalise and streamline competencies across the various layers of government and align their financing and spending responsibilities	1	✓	✓		1	✓			2	2	2	2
	CSR3a	Reduce administrative and regulatory barriers for investments	CSR2a	Foster investment in the services sector by reducing administrative and regulatory barriers, easing market entry and facilitating company growth	5	✓		✓	2	✓						
Belgium	CSR1a	Agree on an enforceable distribution of fiscal targets among all government level	CSR1a	Agree on an enforceable distribution of fiscal targets among government levels and ensure independent fiscal monitoring	1	✓	✓		1	✓			3	5	3	5
	CSR1b	Simplify the tax system and remove distortive tax expenditures	CSR1b	Remove distortive tax expenditure	1	✓					✓					
	CSR2a	Move forward with education and vocational training reforms	CSR1c	Improve the composition of the public spending to create room for infrastructure investment	1		✓		1	✓						
	CSR3a	Boost the capacity to innovate, by fostering investment in knowledge-based capital	CSR2a	Ensure that the most disadvantaged groups, including people with immigrant background, have equal access to quality education, vocational training, and the labour market	3	✓		✓	3		✓	1,3,4				
	CSR3b	Address shortfalls in investment in transport infrastructure and energy generation	CSR3a	Foster investment in knowledge-based capital, with measures to increase digital technologies adoption and innovation diffusion	4			✓	2	✓						
Bulgaria	CSR3a	Reinforce social assistance, active labour market policies for long-term unemployment	CSR3a	Improve the targeting of active labour market policies and the integration between employment and social services for disadvantaged groups	3	✓		✓	3		✓	3,4,12,13,14,19	2	4	2	3
	CSR3b	Increase the provision of quality education for disadvantage groups	CSR3b	Increase the provision of quality mainstream education, in particular for Roma	3	✓		✓	3		✓	1,3				
	CSR4a	Strengthen the capacity of the Public Procurement Agency														
	CSR4b	Speed up the introduction of e-procurement	CSR4a	Ensure efficient implementation of the 2014-2020 National Procurement Strategy	5				1		✓					

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							Directly	Indirectly		Directly	Indirectly					
Croatia	CSR1a	Improve budgetary planning and strengthen the multi-annual budgetary framework	CSR1a	By September 2017, reinforce budgetary planning and the multi-annual budgetary framework	1	✓			1				2	5	4	7
	CSR1b	Start a reform of recurrent taxation of immovable property	CSR1b	Take the necessary steps for the introduction of the value based property tax	1	✓		✓	1							
	CSR1c	Reinforce the framework for public debt management	CSR1c	Reinforce the framework for public debt management, including by ensuring updates of the debt management strategy	1	✓										
			CSR2a	Improve coordination and transparency of social benefits	3			✓			✓	12				
			CSR3a	Improve adult education (older workers, the low-skilled, the long-term unemployed), accelerate the reform of the education system	3		✓		3			1				
	CSR3a	Start reducing fragmentation and improving distribution of competencies in public administration	CSR4a	Reduce the fragmentation and improve the functional distribution of competencies in public administration	5	✓	✓		1	✓						
	CSR3b	Harmonise the wage-setting framework across the public administration and services	CSR4b	Harmonise the wage-setting frameworks across the public administration and public services	5		✓			✓						
Cyprus	CSR1a	Adopt the horizontal reform of the public administration	CSR1a	Adopt key legislative reforms aiming to improve efficiency in the public sector	5			✓		✓		2	3	3	5	
	CSR1b	Adopt the law on the governance of state-owned entities and implement reforms of local governments	CSR1b	By end-2017, adopt key legislative reforms aiming at improve efficiency in the public sector, notably on the functioning of public administration, governance of state-owned entities and local governments	5		✓			✓						
	CSR4a	Increase access to finance for SMEs	CSR4a	Accelerate the implementation of the action plan for growth focusing on improving access to finance	2			✓	2							
			CSR5a	Speed up reforms aimed at increasing the capacity of public employment services	5		✓			✓	4					
			CSR5b	Complete the reform of the education system to improve its labour market relevance and performance, including teachers' evaluation	3			✓	3		1					

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							Directly	Indirectly		Directly	Indirectly					
Czech Republic	CSR1a	Ensure the long-term sustainability of the public finances	CSR1a	Ensure the long-term sustainability of public finances, in view of the aging population	1	✓		✓								
	CSR1b	Adopt legislation to strengthen the fiscal framework	CSR1b	Increase the effectiveness of public spending	1	✓			1							
	CSR2a	Reduce regulatory and administrative barriers to investment, in transport and energy	CSR1c	Increase the effectiveness of public spending by fighting corruption	5	✓		✓	3		✓					
	CSR2b	Increase the availability of e-government services	CSR1d	Fight inefficient practices in public procurement	5			✓	1		✓					
	CSR2c	Adopt the outstanding anti-corruption reforms	CSR2a	Reduce administrative burden on business	5			✓	2	✓			3	9	2	8
	CSR2d	Improve public procurement practices	CSR2b	Roll out key e-government services	5				3							
	CSR3a	Strengthen governance in the R&D system, facilitate the links between academia and enterprises	CSR2c	Improve the quality of R&D	4			✓	3							
	CSR3b	Raise the attractiveness of the teaching profession, increase the inclusion of disadvantage children														
	CSR3c	Remove obstacles to labour market participation by under-represented groups	CSR2d	Foster employment of underrepresented groups	3			✓	3			3,4				
Denmark	CSR2a	Enhance productivity and private sector investment by increasing competition in the domestic services sector	CSR1a	Foster competition in the domestically oriented services sector	4	✓		✓	1				1	2	1	1
	CSR2b	Incentivise the cooperation between business and universities														

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							Directly	Indirectly		Directly	Indirectly						
Estonia	CSR1a	Ensure the accessibility of high-quality public services at local level															
	CSR1b	Narrow the gender pay gap	CSR1a	Reduce the gender pay gap by improving wage transparency and reviewing the parental leave system	3	✓		✓			✓	2	1	2	2	3	
			CSR2a	Promote private investment in research, technology and innovation	4			✓									
			CSR2b	Strengthen the cooperation between academia and business	5			✓	3			1					
Finland	CSR1a	Ensure timely implementation of the administrative reform with a view to better cost-effectiveness of social services	CSR1a	Ensure timely adoption and implementation of the administrative reform to improve cost-effectiveness of social and healthcare services	5	✓		✓			✓	11,12,16					
	CSR2a	Ensure that the wage setting system enhances local wage bargaining and removes rigidities	CSR2a	Promote the further alignment of wages with productivity developments	3	✓											
			CSR2b	Address employment and social challenges, provide incentives to accept work	3			✓	3			4					
	CSR2b	Reduce regional and skills mismatches											3	5	3	6	
	CSR3a	Increase competition in services (in retail)	CSR2c	Provide incentives to promote entrepreneurship	5				1		✓	4					
	CSR3b	Promote entrepreneurship and investment, reduce administrative and regulatory burden	CSR3a	Reduce the administrative burden to increase competition in services	4	✓					✓						
			CSR3b	Reduce the administrative burden to promote investment	5				1		✓						

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							Directly	Indirectly		Directly	Indirectly					
France	CSR1a	Specify the expenditure cuts, increase the amount of savings generated by the spending reviews, including on local government	CSR1a	Review expenditure items with the aim to make efficiency gains that translate into expenditure savings	1	✓		✓			✓		1	2	3	5
	CSR3a	Reinforce independent public policy evaluations to identify efficiency gains across all sub-sectors of general government														
			CSR3a	Improve the access to the labour market for jobseekers	3			✓				4				
			CSR3b	Revise the system of vocational education and training	3			✓	3			1				
			CSR4a	Reduce regulatory burdens for firms	5	✓		✓	2	✓						
			CSR4b	Simplify and improve the efficiency of public support schemes for innovation	4			✓		✓						
Germany	CSR1a	Achieve a sustained upward trend in public investment, especially in infrastructure	CSR1a	Use fiscal policy to achieve a sustained upward trend in investments	1	✓	✓						2	5	1	6
	CSR1b	Increase public spending on education	CSR1b	Accelerate public investment at all levels of government	1	✓			1							
	CSR1c	Increase public spending on R&D	CSR1c	Accelerate public investment in education	3	✓	✓				1					
	CSR1d	Improve the design of federal fiscal relations with a view to increasing public investment, especially at municipal level	CSR1d	Accelerate public investment in research and innovation	4	✓	✓									
	CSR2a	Reduce inefficiencies in the tax system, by reviewing corporate taxation and the local tax, review the regulatory framework for venture capital	CSR1e	Improve the efficiency and investment friendliness of the tax system	1	✓		✓			✓					
			CSR1f	Stimulate competition in business services and regulated professions	4				1		✓					

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							Directly	Indirectly		Directly	Indirectly					
Hungary	CSR2a	Strengthen transparency and competition in public procurement through e-procurement	CSR2a	Strengthen transparency and competition in public procurement by implementing a comprehensive e-procurement system	5	✓	✓		1	✓		2	4	2	4	
	CSR2b	Strengthen the anti-corruption framework	CSR2b	Strengthen the anti-corruption framework	5	✓		✓	1		✓					
	CSR3a	Facilitate the transition from the public works scheme to the primary labour market	CSR3a	Better target the public works scheme to those furthest away from labour market	3	✓		✓			4, 12, 13					
	CSR3b	Improve education outcomes and increase the participation of disadvantaged groups	CSR3b	Improve educational outcomes and increase the participation of disadvantaged groups in inclusive mainstream education	3	✓		✓	3		1,17					
Ireland	CSR1a	Reduce vulnerability to economic fluctuations and shocks (e.g. by broadening the tax base)	CSR1a	Limit the scope and the number of tax expenditures and broaden the tax base	1	✓			1			1	3	2	4	
	CSR1b	Enhance the quality of expenditure through a reform of the budgetary process														
	CSR1c	Prioritise government capital expenditure in R&D and in public infrastructure	CSR2a	Prioritise public investment in transport, water services and innovation in particular in support of SMEs	4				1							
			CSR2b	Enhance social housing and quality childcare	3			✓			11,19					
			CSR2c	Increase employment prospects of low-skilled people and address low work intensity of households	3				3		1,3,4					
Italy			CSR 1a	Reduce the number and scope of tax expenditures, reforming the outdated cadastral system	1	✓		✓		✓		3	4	3	8	
			CSR 1b	Broaden the compulsory use of electronic invoicing and payments	5			✓		✓						
	CSR2a	Implement the reform of the public administration, local public services and the management of human resources	CSR2a	Step up the fight against corruption in particular by revising the statute of limitations	5			✓	1	✓						
	CSR 2b	Step up the fight against corruption	CSR 2b	Complete reforms of public employment and improve the efficiency of state-owned enterprises	5	✓		✓	1	✓						
	CSR4a	Implement the reform of active labour market policies by strengthening the effectiveness of employment services	CSR2c	Adopt and implement the pending law on competition and address the remaining restrictions to competition	4	✓		✓	1							
	CSR5a	Implement the pending law on competition, increase competition in regulated professions, transport, health, and the system of concessions	CSR4a	Strengthen the collective bargaining framework to allow collective agreements to better take into account local conditions	3		✓		2	✓						
			CSR4b	Ensure effective active labour policies	3	✓	✓				✓					4
		CSR4c	Rationalise social spending and improve its composition	3			✓		✓		11-20					

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							Directly	Indirectly		Directly	Indirectly					
Latvia	CSR2a	Ensure that the deviation from the adjustment path towards the medium-term budgetary objective in 2016 and 2017 is limited to the allowance linked to the systemic pension reform and the major structural reform in healthcare sector	CSR2a	Up-skill the labour force by speeding up the curricula reform in vocational education	3	✓		✓	3		✓	1				
	CSR2b	Speed up the curricula reform in vocational education, establish with the involvement of social partners a regulatory framework for apprenticeship-type schemes and increase their offer	CSR2b	Increase cost-effectiveness and access to healthcare, including by reducing out of packet payments and long waiting times	3	✓						16	2	2	2	3
			CSR3a	Increase efficiency and accountability in the public sector by simplifying administrative procedures	5			✓	1	✓						
Lithuania	CSR2a	Strengthen investment in human capital and address skills shortage	CSR2a	Address skills shortages through effective active labour market policy measures	3	✓		✓	3							
	CSR2b	Reinforce the coverage and effectiveness of active labour market policies	CSR2b	Improve education outcomes by rewarding quality in teaching	3			✓	3			1				
	CSR2c	Enhance the role of social dialogue mechanisms														
	CSR2d	Improve the performance of the healthcare system	CSR2c	Improve the performance of the healthcare system	3	✓		✓				16				
	CSR2e	Improve the coverage and adequacy of unemployment and social assistance	CSR2d	Improve the adequacy of the social safety net	3	✓						12,13,14				
			CSR3a	Improve the efficiency of public investment and strengthen its linkage with the country's strategic objectives	5			✓		✓						

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							Directly	Indirectly		Directly	Indirectly					
Luxembourg	CSR1a	Remove barriers to investment and innovation that limit economic development in the business services sector	CSR1a	Remove barriers to investment and innovation	4			✓		✓			1	1	2	2
			CSR2a	Increase employment rate of older people	3			✓			3,4					
Malta			CSR1a	Introduce performance-based public spending	1			✓		✓			0	0	1	1
The Netherlands	CSR3a	Reduce the remaining distortions in the housing market and the debt bias for household	CSR1a	Use fiscal policy to support domestic demand including investment in R&D	1	✓		✓		✓			1	1	1	2
			CSR1b	Reduce the remaining distortions in the housing market and the debt bias for household	2	✓										
Poland	CSR2a	Increase participation in the labour market, by starting to reform the preferential pension arrangements	CSR2a	Increase labour market participation in particular for women, low-qualified and older people	3	✓					3,4					
	CSR2b	Remove obstacles to more permanent types of employment and improving the labour market relevance of education	CSR2c	Remove obstacles to more permanent types of employment	3	✓		✓	3		5		2	4	2	3
	CSR3a	Remove obstacles to investment in transport, construction and energy infrastructure	CSR3a	Remove obstacles to investment, particularly in the transport sector	4				2	✓						
	CSR3b	Increase the coverage of spatial planning at local level														

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							Directly	Indirectly		Directly	Indirectly					
Portugal			CSR1a	Set up efforts to finalise a comprehensive expenditure review at all level of public administration	1		✓			✓		3	4	3	5	
			CSR1b	Increase the financial sustainability of state-owned enterprises	5	✓	✓			✓						
	CSR2a	Ensure the minimum wages are consistent with the objectives of promoting employment and competitiveness across industries	CSR2a	Ensure the effective activation of the long-term unemployed	3		✓			✓	4					
	CSR3a	Ensure the effective activation of long-term unemployed and improve the coordination between employment and social services	CSR2b	Ensure that minimum wage development do not harm employment of the low-skilled	3	✓		✓			3					
	CSR5a	Increase transparency and efficiency in public procurement as regards public-private partnerships and concessions	CSR3a	Improve access to capital in particular for start-ups and SMEs	2				2							
	CSR5b	Incentivise cooperation between universities and the business sector														
Romania	CSR2a	Strengthen the National Employment Agency's services to employers and jobseekers	CSR2a	Strengthen targeted activation policies and integrated public services, focusing on those furthest away from the labour market	3	✓				✓	1,3,4,12,13	3	7	2	7	
	CSR2b	Prevent early school leaving and increase the provision of quality education, in particular among Roma	CSR2b	Improve access to quality mainstream education in particular for Roma and children from rural areas	3	✓	✓			✓	1,3					
	CSR3a	Curb informal payments in the healthcare system and increase the availability of outpatient care	CSR2c	Shift to outpatient care	3	✓	✓			✓	16,18					
			CSR2d	Curb informal payments in healthcare	3		✓			✓	16					
	CSR3b	Strengthen the independence and transparency of human resources management in the public administration	CSR3a	Adopt legislation to ensure a professional and independent civil service	5					✓						
	CSR3c	Simplify administrative procedures for business and the public														
	CSR4a	Improve access to integrated public services, extend basic infrastructure and foster economic diversification, in particular in rural areas	CSR3a	Strengthen project prioritisation and preparation in public investment	5			✓		✓						
	CSR4b	Adopt and implement the transport master plan	CSR3b	Ensure the timely full and sustainable implementation of the national public procurement strategy	5			✓	1	✓						

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							Directly	Indirectly		Directly	Indirectly					
Slovakia	CSR1a	Improve the cost-effectiveness of the healthcare system	CSR1a	Improve the cost effectiveness of the healthcare system	3	✓						16				
	CSR2a	Improve activation measures for the long-term unemployment	CSR2a	Improve activation measures for the long-term unemployed, provide individualised services and targeted training	3	✓	✓		3			1,3,4				
	CSR2b	Facilitate the employment of women	CSR2b	Enhance employment opportunities for women by extending affordable childcare	3	✓	✓					2,11	2	4	3	6
	CSR2b	Improve educational outcomes by making the teaching more attractive and by increasing the participation of Roma children from early childhood in mainstream education	CSR2c	Improve the quality of education and increase the participation of Roma in inclusive mainstream education	3	✓	✓					1,4				
			CSR3a	Improve competition and transparency in public procurement operations	5		✓		1	✓						
			CSR3b	Lower administrative and regulatory barriers for business	5			✓	2	✓						
Slovenia	CSR2a	Increase the employability of low-skilled and older workers, including through targeted lifelong learning and activation measures	CSR2a	Intensify efforts to increase the employability of low-skilled and older workers through targeted lifelong learning	3	✓		✓	3			1,3,4				
	CSR4a	Take measures to modernize public administration and reduce the administrative burden on business	CSR3a	Reduce the administrative burden on business deriving from rules on spatial planning and construction permits	5			✓	2	✓			2	3	2	3
	CSR4b	Improve the governance and the performance of state-owned enterprises	CSR3b	Ensure good governance of state-owned enterprises	5		✓				✓					

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							Directly	Indirectly		Directly	Indirectly					
Spain	CSR1a	Implement at all government levels the tools set out in the fiscal framework law	CSR1a	Ensure compliance with measures to strengthen the public procurement framework	1		✓		1				3	4	3	9
			CSR1b	Undertake a comprehensive expenditure review in order to identify possible areas for improving spending efficiency	1		✓									
	CSR2a	Enhance the capacity of regional employment services and reinforce their coordination with social services	CSR2a	Reinforce the coordination between regional employment services, social services and employees	3		✓				4,12					
			CSR2b	Address regional disparities and fragmentation in income guarantee schemes	3		✓				6					
			CSR2c	Improve family support including access to quality childcare	3		✓				11					
			CSR2d	Increase labour market relevance of tertiary education	3			✓	3		1					
			CSR2e	Address regional disparities in educational outcomes by strengthening teachers' training and individual students' support	3		✓		3		1					
			CSR3a	Ensure sustained investment in research and innovation, strengthen its governance across government levels	4		✓		3	✓						
	CSR4a	Accelerate the implementation of the law on market unity at regional level	CSR3b	Ensure a timely implementation of the law on market unity	3	✓		✓	2	✓						
CSR4b	Ensure implementation by the autonomous regions of the reform measures adopted for the retail sector															
Sweden	CSR1a	Address the rise in household debt by adjusting fiscal incentives, in particular by gradually limiting the tax deductibility of mortgage interest payments or by increasing recurrent property taxes, and by increasing the pace of mortgage amortization	CSR1a	Address risks related to household debt, by gradually limiting the tax deductibility of mortgage interest payments or by increasing recurrent property taxes	2	✓		✓	3			1	2	1	2	
	CSR1b	Foster investment in housing and improve the efficiency of the housing market	CSR1b	Foster investment in housing and improve the efficiency of the housing market	2	✓	✓		3	✓						

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							Directly	Indirectly		Directly	Indirectly					
UK	CSR2a	Address shortfalls in network infrastructure investment, including by delivering the priorities of the National Infrastructure Plan														
	CSR2b	Take further steps to boost housing supply, including by implementing the reforms of the national planning policy framework	CSR2a	Take further steps to boost housing supply through reforms to planning rules and their implementation	2	✓		✓	3		✓					
	CSR3a	Address skills mismatches and provide for skills progression, including by strengthening the quality of apprenticeship	CSR3a	Address skills mismatches and provide for skills progression by strengthening the quality of apprenticeships and providing for other funded Further Education progression routes	3	✓		✓	3			1				
	CSR3b	Further improve the availability of affordable, high-quality, full-time childcare														
Total						59	33	62	63	42	21	47	51	96	59	117

References

European Parliament (2016), Study: Country Specific Recommendations (CSRs) for 2014 and 2015 ([http://www.europarl.europa.eu/RegData/etudes/STUD/2015/542659/IPOL_STU\(2015\)542659_EN.pdf](http://www.europarl.europa.eu/RegData/etudes/STUD/2015/542659/IPOL_STU(2015)542659_EN.pdf))
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